Bus Network Evaluation
Bus Network Evaluation Finding

PURPOSE:

To have the Board accept the finding of the Bus Network Evaluation Report validating the need for expansion of the Metrobus fleet by 185 standard transit buses called for in the Metro Matters Funding Agreement.

DESCRIPTION:

On October 21, 2004, the WMATA Board approved the Metro Matters Funding Agreement (Resolution #2004-52). The Agreement provided for the expansion of the Metrobus fleet through the purchase of up to 185 additional buses. The Metro Matters Funding Agreement stipulates that before WMATA purchases the 51st bus it must conduct a network evaluation to validate the need for the remaining 135 Metro Matters expansion buses.

In September 2003, WMATA issued the final report of the Regional Bus Study that consisted of a comprehensive bus operations analysis of all local, regional and non-regional bus routes in the Service Zone and included participation by all of the region’s operators. The Regional Bus Study identified a number of markets in which WMATA should initiate or improve service. It also identified markets best served by local jurisdictional services.

The Bus Network Evaluation was initiated as a follow-up to a Metro Matters Funding Agreement requirement to reassess the non-regional bus routes and the number of buses needed for the Bus Program element of the Metro Matters Program. WMATA and jurisdictional staff evaluated the need for and efficiency of existing services and the continued relevance of the Regional Bus Study recommendations. The Bus Network Evaluation also considered the impact on fleet requirements of services that WMATA and jurisdictional staff felt may shift between operators and progress in implementing Regional Bus Study recommendations. Finally, WMATA and jurisdictional staff worked together to identify any new service needs that had developed since the Regional Bus Study was completed.
The Bus Network Evaluation Report validated the need to purchase the agreed upon 185 buses identified for fleet expansion in the Metro Matters Funding Agreement to both maintain existing service levels and expand service to meet increasing ridership demand and local project planning. The Bus Network Evaluation Report was finalized in April 2007. This action recommends that the Board accept the findings of the Bus Network Evaluation Plan, which validates the need for 185 expansion buses (the 50 already authorized and 135 additional). WMATA will not actually purchase the expansion buses until specific funding source(s) and service plan(s) are identified.

FUNDING IMPACT:

The acceptance of the Bus Network Evaluation Report finding does not obligate the Authority to purchase the expansion buses until a specific funding source is identified; therefore there is no funding impact due to the acceptance of this report.

RECOMMENDATION:

That the Board accepts the finding of the Bus Network Evaluation Report and authorizes the General Manager to so inform all interested parties.
Bus Network Evaluation

Presented to the Board of Directors:

Planning, Development and Real Estate Committee

June 12, 2008
Request that the Committee recommend the Board accept the finding of the Bus Network Evaluation Report validating the need for all 185 standard transit coaches for fleet expansion called for in the Metro Matters Funding Agreement.
Background

- Metro Matters Funding Agreement provided for the acquisition of 185 buses for fleet expansion to meet strategic needs of the region
  - 95 allocated to the District of Columbia
  - 45 allocated to Maryland
  - 45 allocated to Virginia

- Metro Matters Funding Agreement authorized the purchase of the first 50 buses and called for a subsequent determination to be made as to whether to purchase any of the additional 135 “Third Urgent Priority” buses

- Board action is required to meet the condition to permit programming of any funding for buses identified in the “Bus Improvement Capital Initiative” element of the Metro Matters Funding Agreement
Study Approach

Step 1: Develop performance measures and benchmarks for existing service

Step 2: Evaluate existing services (Metrobus and locals)

Step 3: Identify new service needs

Step 4: Determine garage implications

Step 5: Update Fleet Management Plan and obtain Board acceptance of findings
Metrobus Fleet Requirements

- The Final Bus Network Evaluation Report details the requirements for a recommended increase in the Metrobus fleet of up to 195 buses by the close of FY 2010, ten more than the 185 approved by the WMATA Board in its Metro Matter initiative.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>District</td>
<td>656</td>
<td>98</td>
<td>754</td>
</tr>
<tr>
<td>Maryland</td>
<td>380</td>
<td>50</td>
<td>430</td>
</tr>
<tr>
<td>Virginia</td>
<td>441</td>
<td>47</td>
<td>488</td>
</tr>
<tr>
<td>Total</td>
<td>1,477</td>
<td>195</td>
<td>1,672</td>
</tr>
</tbody>
</table>
Recommendations

That the Board:

• Accepts the finding of the Bus Network Evaluation Report validating the need for all 185 expansion standard transit coaches called for in the Metro Matters Funding Agreement.

• Authorizes the General Manager to inform all interested parties of this acceptance as fulfilling the requirements of the Metro Matters Funding Agreement adoption.
Next Steps

- Develop plan for phased implementation of new services included in the Priority Corridor Network

- Identify funding in Capital Improvement Program

- Prepare comprehensive strategy for garage expansion
Executive Summary:
Metrobus Network Evaluation and Future Fleet Needs

Presented to:
Washington Metropolitan Area Transit Authority

Submitted by:
TranSystems
In Association with P²D Joint Venture

April 2007
Introduction

The Metrobus Network Evaluation and Future Fleet Needs (MNE) study was conducted to help WMATA identify its expanding fleet needs between the current period and 2010. Based on the evaluation, it is anticipated that the active fleet will grow from 1477 buses (spring 2006 baseline) to an estimated 1672 buses by 2010, an increase of 195 buses. The increased fleet needs are a product of WMATA’s bus service plans and efforts to maintain quality of service in the face of increasing congestion and growth. The consultant team performed a comprehensive evaluation of the existing bus system to determine the existing and anticipated future performance of Metrobus services. Options to improve the efficiency and effectiveness of the existing network and short-term Metrobus service expansion plans were identified. A “planning agenda” of all service options and expansion plans was then compiled for each subregion in the Metrobus service area to identify the impacts on future fleet requirements and operating costs. This MNE report provides critical supporting input for the update of WMATA’s 6-year Metrobus Revenue Vehicle Fleet Management Plan as well as serving as to confirm the need to expand the fleet in accordance with WMATA’S Metro Matters initiative.

Background

The Regional Bus Study Final Operating Plan (2003) included near-term and long-term service recommendations in each jurisdiction. The fleet requirements to implement the Near-Term bus service recommendations (from 2000 to 2010) were incorporated into the WMATA 10-Year Capital Improvement Plan (CIP). To accomplish all of the Regional Bus Study near-term service improvements, the study found that approximately 570 new buses would be needed in the region, with Metrobus operating 67%, local providers operating 10%, and the remaining 23% for new non-regional service that was not assigned to a specific operator.

The Metro Matters funding agreement approved by the WMATA Board of Directors in late 2003 covers the period from FY05 through FY10, funding only a portion of the System Access and Capacity Program contained in the CIP. The funding agreement called for 185 new expansion buses to be added to the fleet by FY10 with 95 allocated to the District of Columbia, and 45 each to Virginia and Maryland.

The Metro Matters funding agreement authorized the first 50 buses to be purchased and called for a subsequent determination to be made as to whether to purchase any of the additional 185 “Third Urgent Priority” buses beyond the first 50, noting the need for a new comprehensive bus network analysis. The intent of the Metro Matters language appeared to relate the need for more buses to the performance of the existing fleet. The presumption was that there may be network inefficiencies that, if corrected, could reduce the need for additional buses.

The Metrobus Revenue Vehicle Fleet Management Plan was last updated in January 2004. This document is a statement of the processes and practices by which WMATA establishes its current and projected revenue vehicle fleet size requirements and operating spare ratio. It includes a description of revenue service planned to accommodate growth in Metrobus ridership, as well as an assessment and projection of needs for bus vehicle maintenance over a six year time period. The current Metrobus Network Evaluation and Future Fleet Needs (MNE) Study provides input for updating the fleet management plan as well as
supporting documentation to confirm the need for the procurement of expansion buses as part of the Metro Matters program.

**Study Methodology**

WMATA’s 6-Year Metrobus Revenue Vehicle Fleet Management Plan identifies the near term future fleet requirements by first determining the peak vehicles needed to operate the desired services (assuming they have been defined) and then determining the need for additional (i.e., spare vehicles) to 1) accommodate scheduled maintenance and 2) ensure reliability by responding to road-calls and change-offs and maintaining a strategic reserve fleet. The peak vehicle requirement is determined by assessing the impacts of ridership demand and changing operational characteristics on measures of service performance. Service quality goals are used to determine whether additional vehicles are needed to ensure service quality on existing services and whether any new (additional) services are needed.

The MNE Study was charged with identifying the peak vehicle requirements for the next six years to support an updating of the Fleet Management Plan and to determine whether the full 185 buses authorized by the Metro Matters agreement would still be needed. The MNE study was a comprehensive effort to examine fleet requirements conducted in coordination with Metrobus staff and representatives of the various jurisdictions. The study reflected a continuation of the Regional Bus Study (RBS) planning process by including a review of service performance measures as well as a review of progress toward implementation of the RBS recommendations.

The RBS, completed in 2003, used a set of service design and service performance measures to evaluate existing services. It also included an assessment of future needs. The result of the study was a Draft Operating Plan for the near term as well as a longer range vision plan for the region’s bus systems, including Metrobus and local jurisdiction bus services. Because the Draft Operating Plan was not cost-constrained, all the recommendations could not be implemented. However, over the past several years, some of the recommendations were implemented. In addition, new service needs have been identified and planning on several initiatives has progressed.

This MNE Final Report provides a performance evaluation of the existing Metrobus services, along with an update of the service plans for Metrobus in each jurisdiction in sufficient detail to determine fleet needs and provide Metrobus service planners with a road map for final service design and scheduling. This effort required consultation with jurisdictional representatives regarding the changing needs they have identified and assessment of the continued relevance and priority of unimplemented RBS recommendations.

Using the Metrobus spring 2006 timetable as the baseline conditions, the overall study approach was to:

- Apply performance measures to existing Metrobus lines to determine which ones are performing poorly and thus could be candidates for service cuts or restructuring.
- Identify existing lines that have crowding or running time deficiencies that would require additional peak vehicles.
- Plan service improvements in selected corridors that have been identified as deficient.
- Review recommendations of the Regional Bus Study to determine which ones have not yet been implemented, and whether they are still valid given current conditions.
- Consider transferring operations between Metrobus and local jurisdiction providers to improve network efficiency and effectiveness (a strategy that had been kept out of the discussion during the Regional Bus Study).
- Identify new programs initiated by others or jointly with WMATA that would require an increase in Metrobus services.
Service quality is key to the study process. Early in the study, service performance measures were discussed drawing on the existing Metrobus service evaluation process, the RBS measures and methodologies used in other areas. Data availability in the study time frame was a critical constraint in choosing measures for the evaluation. For example, while reliability measures are highly relevant to the customer experience, and were recommended by the APTA Peer Review commissioned by WMTA in 2005, the wealth of data that could be provided by the automatic vehicle location (AVL) system Metrobus has acquired has yet to be realized. Therefore reliability measures used in the evaluation were more limited, relying on the manual data sources (ride checks). The final sets of measures used in the evaluation were vetted with Metrobus and jurisdictional representatives and are summarized below.

- **Productivity**
  - Passengers per revenue-hour or revenue-trip
- **Travel Time and Reliability**
  - Schedule adherence, i.e., the percentage of trips “on-time” at key time points
  - Maintenance of headways for frequent routes
  - Match of scheduled and actual trip time
- **Duplication**
  - Route overlap where there is no functional difference between the routes
- **Crowding**
  - Load factor at peak load point
- **Frequency**
  - Policy headways (intervals between buses)

Specific thresholds used included:

**Productivity Thresholds**

Table ES-1 below shows the thresholds used for productivity by class of route and by time period.

### TABLE ES-1: PRODUCTIVITY THRESHOLDS

<table>
<thead>
<tr>
<th>Class</th>
<th>Peak Average</th>
<th>Peak Threshold (60% of Average)</th>
<th>Marginal Fail (Threshold - 10%)</th>
<th>Marginal Pass (Threshold + 10%)</th>
<th>Off-Peak Average</th>
<th>Off-Peak Threshold (60% of Average)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Express</td>
<td>23</td>
<td>14</td>
<td>13</td>
<td>15</td>
<td>15</td>
<td>9</td>
</tr>
<tr>
<td>Radial *</td>
<td>55</td>
<td>33</td>
<td>30</td>
<td>36</td>
<td>38</td>
<td>23</td>
</tr>
<tr>
<td>Small Bus</td>
<td>35</td>
<td>21</td>
<td>19</td>
<td>23</td>
<td>23</td>
<td>14</td>
</tr>
<tr>
<td>Suburban</td>
<td>37</td>
<td>22</td>
<td>20</td>
<td>24</td>
<td>28</td>
<td>17</td>
</tr>
<tr>
<td>Urban</td>
<td>55</td>
<td>33</td>
<td>30</td>
<td>36</td>
<td>38</td>
<td>23</td>
</tr>
</tbody>
</table>

* Productivity of articulated bus services (lines X2, Y5-9, & 70,71) not included in the average. Peak average would be 58 pass/rev-hr with these services.

**Travel Time Thresholds**

Lines for which 33% or more of peak-period trips ran at least 5 minutes longer than scheduled, or lines for which 10% or more of peak-period trips ran at least 10 minutes longer than scheduled, were deemed to have travel time “problems.”
Crowding Thresholds

The load factor is the number of people on the bus at the maximum load point divided by the number of seats. WMATA’s load factor guideline is 1.2 in the peak period. Future crowding was projected by inflating current ridership by 2% annually and also taking into account the seating capacity effects of fleet replacement (where older buses with more seats are replaced by newer low-floor buses with fewer seats, dropping the average seat capacity for those lines served by with the standard 40’ buses from 43 to 38).

Frequency Thresholds

Table ES-2 below shows the thresholds used for frequency (headway) by class of route and by time period.

<table>
<thead>
<tr>
<th>TABLE ES-2: Frequency Thresholds</th>
</tr>
</thead>
<tbody>
<tr>
<td>Frequency (Minutes between buses)</td>
</tr>
<tr>
<td>Urban/Radial</td>
</tr>
<tr>
<td>Suburban</td>
</tr>
<tr>
<td>Express</td>
</tr>
</tbody>
</table>

The evaluation of performance of existing routes (i.e., lines) using these measures provided a means to target some routes for more intensive investigation. The approach taken was as follows:

1) Determine which existing high ridership lines have overcrowding problems that are best solved by adding buses to the lines.
2) Determine which existing high ridership lines have inadequate travel time that is best solved by adding time to schedules which will require more buses.
3) Determine which low productivity lines should be addressed with service cuts that would reduce fleet requirements.
4) Determine which low productivity lines also duplicate service of other lines or providers that could be addressed through restructuring and therefore reduce peak bus requirements.
5) Determine which lines with inadequate service frequency (based on the thresholds) should be allocated additional peak buses so as to meet the thresholds.

Based on the evaluation, a number of candidate lines were identified for service changes. For the whole Metrobus systems, a total of 35 additional buses are needed to address travel time, frequency, or crowding problems. None of these “needed” vehicles is associated with a line that fails to meet the productivity threshold.

Planning Agenda and Proposed Future Service Needs

Before final service recommendations could be made, the study addressed the unimplemented RBS recommendations and other newly identified needs. Some of the unimplemented recommendations addressed the same problem lines identified in the current service evaluation. Others were largely new services to meet changing needs and opportunities that had not yet been implemented due to funding constraints. The new services included RapidBus services in high volume corridors and new connections to address changing travel patterns. These recommendations were reviewed with jurisdiction representatives and Metrobus service planning staff to determine if they were still relevant and desirable in the six year time frame. The result of this analysis combined with the service evaluation was a “planning agenda” that led to specific service recommendations in each sub-region. Table ES-3 presents an
Metrobus Network Evaluation Study

overview of the planning agendas developed for each subregion identifying the estimated resource requirements needed to implement the list of proposed service modifications.

### TABLE ES-3: OVERVIEW OF PLANNING AGENDA -- METROBUS ESTIMATED RESOURCE REQUIREMENTS

<table>
<thead>
<tr>
<th>Jurisdiction</th>
<th>Change in Daily Passengers</th>
<th>Est. Incremental Annual Operating Cost ($000)</th>
<th>AM Peak</th>
<th>PM Peak</th>
<th>2011 Requirement (without spares)</th>
</tr>
</thead>
<tbody>
<tr>
<td>District of Columbia</td>
<td>19,817</td>
<td>$33,365</td>
<td>83</td>
<td>87</td>
<td>83</td>
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<tr>
<td>Montgomery County</td>
<td>5,800</td>
<td>$9,685</td>
<td>13</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td>Prince George’s County</td>
<td>6,530</td>
<td>$6,593</td>
<td>21</td>
<td>22</td>
<td>22</td>
</tr>
<tr>
<td>Total Maryland</td>
<td>12,330</td>
<td>$16,278</td>
<td>34</td>
<td>40</td>
<td>40</td>
</tr>
<tr>
<td>Inner Virginia</td>
<td>6931</td>
<td>$13,026</td>
<td>41</td>
<td>42</td>
<td>42</td>
</tr>
<tr>
<td>Outer Virginia</td>
<td>1363</td>
<td>$3,096</td>
<td>1</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Total Virginia</td>
<td>8294</td>
<td>$16,122</td>
<td>42</td>
<td>42</td>
<td>43</td>
</tr>
<tr>
<td>Grand Total</td>
<td>40,441</td>
<td>$65,765</td>
<td>159</td>
<td>169</td>
<td>166</td>
</tr>
</tbody>
</table>

The RBS study identified Metrobus and local jurisdiction bus service needs, as well as needs for new non-regional service to be provided by either Metrobus or local providers at the discretion of the jurisdictions. While these decisions remain at the jurisdiction’s discretion at the time of implementation, the MNE study had to provide Metrobus fleet requirements for the Fleet Management Plan update based on some assumption regarding who would operate the new non-regional service. These assumptions were discussed with the jurisdictional representatives and WMATA staff for the purposes of these fleet estimates. Furthermore, to address duplication of service, some restructuring proposals involved logical shifting of responsibility for certain lines from Metrobus to local providers or vice versa. In some cases, such as Fairfax Connector assumption of responsibility for Metrobus 12’s, 20’s and 2W lines, these shifts have already been agreed upon.

The resulting service recommendations included adding buses to existing lines to meet increasing ridership demand and to address growing traffic congestion impacts on travel time and reliability, restructuring service and/or shifting service between operators to optimize efficiency and level of service, new services to address unmet needs or changing travel patterns and cutting service where productivity falls below minimum requirements. The following maps show where these types of changes are recommended.
Recommended New Services

Recommended Changes to Existing Services
Metrobus Network Evaluation Study

The first part of the MNE presented the findings of the bus service evaluation for Metrobus services detailing recommended service modifications and enhancements for each of five subregions. As noted, this evaluation was performed in large part to comply with the Metro Matters Agreement directing WMATA and the contributing jurisdictions to reassess the non-regional bus routes and the number of buses needed for the bus fleet expansion element of the Metro Matters Program. The results of the bus service evaluation were used to determine the impacts on the 2011 fleet and garaging requirements. The procurement of 195 buses, ten more than the 185 buses originally designated under the Metro Matters program, is recommended with minor modifications to the jurisdictional allocation and the acquisition schedule. The needs that the expansion buses are required to address are summarized in Table ES-4 which follows.

TABLE ES-4: REASONS FOR ADDITIONAL BUSES BY SUBREGION

<table>
<thead>
<tr>
<th></th>
<th>Rapid/BRT</th>
<th>New Service</th>
<th>Crowding</th>
<th>Travel Time</th>
<th>Policy Frequency</th>
<th>Shift between Operators or Mode</th>
<th>Restructuring</th>
<th>Low Productivity/Discontinue</th>
<th>TOTAL PEAK BUSES</th>
<th>Spares</th>
<th>TOTAL WITH SPARES</th>
</tr>
</thead>
<tbody>
<tr>
<td>District of Columbia</td>
<td>43</td>
<td>33</td>
<td>8</td>
<td>5</td>
<td>4</td>
<td>(10)</td>
<td>8</td>
<td>(8)</td>
<td>83</td>
<td>15</td>
<td>98</td>
</tr>
<tr>
<td>Inner Virginia</td>
<td>19</td>
<td>0</td>
<td>1</td>
<td>0</td>
<td>4</td>
<td>(19)</td>
<td>12</td>
<td>(8)</td>
<td>42</td>
<td>7</td>
<td>49</td>
</tr>
<tr>
<td>Outer Virginia</td>
<td>0</td>
<td>24</td>
<td>0</td>
<td>0</td>
<td>4</td>
<td>(19)</td>
<td>12</td>
<td>(8)</td>
<td>14</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Total Virginia</td>
<td>19</td>
<td>24</td>
<td>1</td>
<td>0</td>
<td>14</td>
<td>(19)</td>
<td>12</td>
<td>(8)</td>
<td>43</td>
<td>7</td>
<td>50</td>
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<tr>
<td>Montgomery County</td>
<td>12</td>
<td>6</td>
<td>3</td>
<td>3</td>
<td>1</td>
<td>0</td>
<td>(7)</td>
<td>0</td>
<td>18</td>
<td>3</td>
<td>21</td>
</tr>
<tr>
<td>Prince George's County</td>
<td>5</td>
<td>6</td>
<td>3</td>
<td>0</td>
<td>4</td>
<td>3</td>
<td>1</td>
<td>0</td>
<td>22</td>
<td>4</td>
<td>26</td>
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<tr>
<td>Total Maryland</td>
<td>17</td>
<td>12</td>
<td>6</td>
<td>3</td>
<td>5</td>
<td>3</td>
<td>(6)</td>
<td>0</td>
<td>40</td>
<td>7</td>
<td>47</td>
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<tr>
<td>Total Region</td>
<td>79</td>
<td>69</td>
<td>15</td>
<td>8</td>
<td>23</td>
<td>(26)</td>
<td>14</td>
<td>(16)</td>
<td>166</td>
<td>29</td>
<td>195</td>
</tr>
</tbody>
</table>

() indicates a reduction in bus requirements

Metrobus Fleet Composition with Future Expansion and Replacement

The active Metrobus fleet is expected to grow from 1477 buses (spring 2006 baseline) to a total of 1672 buses by 2010 with the procurement of 195 Metro Matters expansion buses as shown in Table ES-5. In addition, WMATA plans to replace aging buses at a rate of 100 equivalent 40' standard buses each year beginning in 2008. At this point WMATA intends to move to a Diesel Hybrid propulsion system for its standard 30' and 40' transit buses, selecting this clean emission technology to replace the older more polluting diesel buses in the existing fleet. Also, all new buses will be low-floor construction to support full accessibility. It is expected that by 2012, after the completion of the current five year replacement program and the procurement of the Metro Matters expansion buses, the standard diesel bus fleet will decrease from 945 buses to an estimated 432 buses with the Hybrid fleet growing from 50 buses to approximately 610 buses. The fleet totals also assume a slight reduction in the small bus fleet and the expansion of the articulated bus fleet (likely also to deploy hybrid technology) with the conversion of several routes from standard 40' bus operations recommended in the MNE report. Table ES-5 below shows the expected fleet distribution in both 2010 and 2012 compared to the 2006 baseline.
### TABLE ES-5: WMATA METROBUS ACTIVE FLEET AND PROPOSED ACQUISITION PLAN SUMMARY

<table>
<thead>
<tr>
<th>Fleet Distribution by Type</th>
<th>2006</th>
<th>2010</th>
<th>2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>Small Bus</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30' CNG</td>
<td>35</td>
<td>35</td>
<td>35</td>
</tr>
<tr>
<td>30' Diesel</td>
<td>55</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>26' Diesel</td>
<td>15</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Cut-A-Way</td>
<td>4</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>30' Hybrid</td>
<td>0</td>
<td>59</td>
<td>59</td>
</tr>
<tr>
<td>sub-total</td>
<td>109</td>
<td>98</td>
<td>98</td>
</tr>
<tr>
<td>Standard 40' Bus</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CNG</td>
<td>379</td>
<td>429</td>
<td>429</td>
</tr>
<tr>
<td>Hybrid</td>
<td>50</td>
<td>495</td>
<td>551</td>
</tr>
<tr>
<td>Diesel</td>
<td>875</td>
<td>586</td>
<td>432</td>
</tr>
<tr>
<td>sub-total</td>
<td>1304</td>
<td>1510</td>
<td>1412</td>
</tr>
<tr>
<td>Articulated 60' bus</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Neoplan</td>
<td>21</td>
<td>21</td>
<td>21</td>
</tr>
<tr>
<td>Ikarus</td>
<td>43</td>
<td>43</td>
<td>0</td>
</tr>
<tr>
<td>New (tbd)</td>
<td>0</td>
<td>0</td>
<td>109</td>
</tr>
<tr>
<td>sub-total</td>
<td>64</td>
<td>64</td>
<td>130</td>
</tr>
<tr>
<td>Total Fleet</td>
<td>1477</td>
<td>1672</td>
<td>1640</td>
</tr>
</tbody>
</table>

Notes: 2006 – baseline conditions
2010 – Metro Matters procurement complete with 3 years of fleet replacement
2012 – Five year bus replacement program completed

Revised Metro Matters Expansion Bus Acquisition Plan

The recommended timeline and allocation for the acquisition and distribution of the 195 Metro Matters expansion buses is shown in Table ES-6. The proposed acquisition rate is slightly delayed compared to the original plans while the ultimate allocation to each jurisdiction is increased slightly.
Impacts on Metrobus Garages and Required Actions

Growth in the active bus fleet, in turn, presents challenges to WMATA to increase its bus storage and maintenance capacity. First, Metrobus garages are largely old facilities that require considerable investment to be better able to service the newer bus types with advanced propulsion systems (e.g. CNG or hybrid/electric) and other advanced technologies. Further, WMATA policy requires that new buses be low-floor with ramp systems to improve accessibility for persons with disabilities. Due to the low-floor design, newly manufactured buses specify the placement of several components on the roof, making buses taller and requiring changes in maintenance practices and equipment to reach these components. In fact, buses with these modifications cannot be serviced at several facilities due to height constraints. Second, most of the older garages have already been assigned buses in numbers at or near the practical storage capacity for these facilities. As reflected in the 2003 Regional Bus Study Garage Plan, WMATA is fully cognizant of the critical constraints that its garages place not only on servicing newer buses but also on providing sufficient capacity to house an expanded fleet.

Table ES-7 provides an overview of the garage capacity constraints. Although the spare capacity currently available is approximately the same as the recommended Metro Matters expansion bus totals, most of this free capacity is concentrated in two Maryland garages. The existing garages in the District of Columbia and Virginia cannot adequately support the new buses expected to be assigned to the routes in these two jurisdictions between now and 2011 as currently planned. The total storage deficit in the District and Virginia is currently estimated at 94 spaces just to meet the 2011 needs without consideration of growth requirements. The following actions are therefore recommended to provide adequate capacity for the expected fleet in 2011.

- The capacity of the Bladensburg garage in the District should be increased from 257 to 300 through the planned relocation of the SVMT car shop along with a small reduction in employee and non-revenue vehicle parking.
- A new Southeastern garage in the District is required to replace the current facility and should be constructed to service up to 250 buses including at least 25 percent articulated buses.
Metrobus Network Evaluation Study

- Future garage expansion or replacement plans should take into consideration possible future use of articulated buses on Virginia lines. The new West Ox garage under construction in Virginia with an expected completion of late 2008 will provide WMATA with capacity to service only 100 standard buses.
- WMATA should immediately pursue phase II of the West Ox (VA) garage to increase the total capacity of this facility by 50 buses

### TABLE ES-7: OVERVIEW OF GARAGE CAPACITY ISSUES

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</thead>
<tbody>
<tr>
<td>District of Columbia</td>
<td>691</td>
<td>656</td>
<td>35</td>
<td>98</td>
<td>754</td>
<td>(63)</td>
<td>863</td>
<td>109</td>
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<td>Maryland</td>
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<td>441</td>
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<td>47</td>
<td>468</td>
<td>95</td>
<td>583</td>
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<tr>
<td>Virginia</td>
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<td>19</td>
<td>50</td>
<td>430</td>
<td>(31)</td>
<td>449</td>
<td>19</td>
</tr>
<tr>
<td>TOTAL</td>
<td>1673</td>
<td>1477</td>
<td>196</td>
<td>195</td>
<td>1672</td>
<td>1</td>
<td>1895</td>
<td>223</td>
</tr>
</tbody>
</table>

The proposed service expansion detailed in this report should be implemented essentially as capacity allows within each jurisdiction minimizing non-revenue operating costs and the training costs associated with shifting routes between garages. The recommended allocation of buses by state is presented in Table ES-6.

In addition, WMATA should expand its use of articulated buses to achieve transportation operating cost savings while enhancing service reliability on several of the most frequent lines such as the S2, 4 16th Street Line among others recommended. The articulated bus fleet should increase from the present 64 buses to 130 buses. This will require minor modifications at Bladensburg, appropriate designs for the new Southeastern replacement garage and an increase in 60-foot bus lifts at the Montgomery and Landover garages. The fleet distribution by type anticipated in 2012 upon the completion of the Metro Matters fleet expansion program and the five-year bus replacement program was presented in Table ES-5.

### Summary

The Metrobus Network Evaluation and Future Fleet Needs (MNE) study was commissioned by WMATA to confirm the Metro Matters expansion bus plans and was designed to serve two purposes:
- Provide a comprehensive review of the existing Metrobus system offering recommendations to improve the efficiency and effectiveness of the existing network. In addition, short-term service expansion plans that may have potential to be implemented by 2010 were identified. The final “Planning Agenda” presented in the study highlights future fleet requirements as well as the ridership and operating costs impacts.
- Provide supporting input for WMATA’s updated 6-year Metrobus Revenue Vehicle Fleet Management Plan including estimates for expansion and replacement bus requirements noting the expected change in the fleet mix and the associated garage capacity impacts.

This Final Report details the requirements for an increase in the Metrobus fleet of 195 buses by FY2010, ten more than the 185 buses approved by the WMATA Board of Directors in its Metro Matters initiative. On an annual basis, prior to seeking Board authorization to procure new buses to meet the expansion requirements for the upcoming year, WMATA staff should review progress in implementing the service changes listed in the “Planning Agenda” and update the request accordingly.
PRESENTED AND ADOPTED:

SUBJECT: BUS NETWORK EVALUATION REPORT FINDINGS

PROPOSED RESOLUTION OF THE BOARD OF DIRECTORS OF THE WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

WHEREAS, A program of WMATA capital investments was prepared by Staff, approved by the WMATA Board of Directors on November 21, 2002 (Resolution #2002-53) and presented in the WMATA 10-Year Capital Improvement Plan and Transit Service Expansion Program which included requirements to expand the Metrobus fleet to meet the objectives of the Strategic Plan; and

WHEREAS, A Regional Bus Study was conducted with jurisdictional input from 2000-2003 to develop coordinated operating and capital strategies for the region’s bus systems; and

WHEREAS, A Bus Enhancement Program was funded by the Board of Directors in FY 2004 to begin implementation of Metrobus recommendations; and

WHEREAS, A six-year Capital Improvement Program was prepared for inclusion in the Metro Matters Funding Agreement (MMFA) to provide for replacement of up to 500 buses and expansion of the fleet by an additional 185 buses to meet Metrobus operating and expansion objectives; and

WHEREAS, The WMATA Board of Directors adopted the MMFA on October 21, 2004 and authorized the purchase of the first 50 expansion buses; and

WHEREAS, The MMFA directed that, "WMATA and the Contributing Jurisdictions shall, on a periodic basis after purchase of the base order of 50 buses for fiscal years 2006 and 2007, reassess the non-regional bus routes and the number of buses needed for the Bus Program element of the Metro Matters Program"; and

WHEREAS, The Bus Network Evaluation was conducted by Staff with a Technical Advisory Committee composed of representatives of the Contributing Jurisdictions to fulfill this requirement and to verify the need and clarify the use for the balance of 135 standard buses authorized for fleet expansion by the MMFA; and
WHEREAS, The Bus Network Evaluation Report finding was presented to the Board of Directors Planning and Development Committee on November 16, 2006, validating the need for and the equitable distribution of the 135 standard buses for fleet expansion; and

WHEREAS, The Metrobus Fleet Management Plan was updated to incorporate these expansion buses and identify related facility requirements and was adopted by the Board of Directors on April 26, 2007 (Resolution #2007-14); now, therefore be it

RESOLVED, That the Board of Directors accepts the finding of the Bus Network Evaluation Report validating the need for all 185 standard transit coaches for fleet expansion called for in the Metro Matters Funding Agreement; and be it further

RESOLVED, That the Board of Directors authorizes the General Manager to inform all interested parties this acceptance as fulfilling the requirements of the Metro Matters Funding Agreement adoption; and be it finally

RESOLVED, That this Resolution shall be effective immediately.

Reviewed as to form and legal sufficiency,

Carol B. O’Keefe
General Counsel